

Monitoring, Evaluation, Reporting and Improvement (MERI) framework for pest animal management in NSW







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Executive summary

This Monitoring, Evaluation, Reporting and Improvement (MERI) framework will help improve the consistency and comprehensiveness of data collection and reporting on pest animal management in NSW. It provides background on the purposes and challenges of MERI and presents a wide range of parameters and metrics that could be used to track the performance of pest animal management at input, output and outcome levels.

Given limited resources, it is important to identify a core set of metrics for reporting at local, regional and State levels. This document presents the core State-level metrics that have been agreed to by the State Pest Animal Committee and which will therefore need to be compiled at the Regional Pest Animal Committee level for annual reporting. However, regional and local committees may want to consider additional metrics that meet their more localised information requirements.

A MERI framework is only as good as the data available to support it. Data on most of the core State-level metrics is already being collected in some way, but there are efficiencies to be had in better data management systems that prompt more comprehensive data input and that facilitate more automated data collation and graphical outputs that allow spatial and temporal comparisons. Ongoing development of NSW Government biosecurity and natural resource management databases should enhance data collection and the transparency of pest animal management performance in NSW.

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1 Introduction

Local Land Services (LLS) regions, in consultation with Regional Pest Animal Committees (RPACs), have developed Regional Strategic Pest Animal Management Plans (RSPAMPs) to guide pest animal management in each of the 11 LLS regions throughout New South Wales. The plans aim to prioritise pest animals, clarify expectations around management and help guide investment.

The RSPAMPs aim to:

- improve community engagement and expertise in pest animal management
- improve monitoring and reporting of pest animal presence, impacts and management activities
- reduce the economic, environmental and social impacts of pest animals.

Most RSPAMPs have identified Key Performance Indicators (KPIs) for priority pest animals, although in some cases the proposed KPIs in these plans are actually outputs. This statewide Monitoring, Evaluation, Reporting and Improvement (MERI) framework will help guide specific forms of data collection to ensure greater consistency between regions and to allow collation of data at regional and state levels. It will also help regions to set targets and monitor performance against them.

RSPAMPs will be evaluated in the middle (2021) and at the end (2023) of their terms. Data to support these evaluations can be obtained from a range of sources, including:

- Local Pest Plans and Operational Plans
- LLS databases MyLand, Ratelt, BioMAP
- land manager surveys
- reports of sightings and impacts by the community (e.g. through FeralScan and other mapping processes)
- reports of new incursions (e.g. through the DPI Non-Indigenous Animals reporting system).

Data collected at local and regional levels will support individual RSPAMP evaluation. This State MERI framework identifies the core metrics that need to be collected by all regions to support State-level data collation and evaluation. It also identifies a wider range of metrics that could be considered by individual pest animal management programs or regions to suit their own needs. The framework also provides some guidance on issues and options in designing MERI programs that are relevant to local, regional and state activities.

Effective and efficient data management systems are fundamental to good MERI processes. The development of the MyLand and Biosecurity Case Management systems will provide important prompts for required data collection as well as the means to efficiently collate and analyse data in various ways. Consideration also needs to be given to how other significant datasets such as the Pests and Weeds Information System (PWIS, NPWS) and FeralScan can feed into the MERI process.

Transparency of information is an important principle for this State MERI Framework and will facilitate:

• improved data collection and entry – i.e. a transparent data system will show how the data can support decision-making and will highlight data gaps

• feedback to funding sources, including landholders, about how their funds are being used and competing priorities for those funds.

This State MERI framework for pest animals is aligned with the four goals of the NSW Invasive Species Plan 2018-2021, although the order has changed to highlight that capacity building is the building block that underpins the other three goals:

- **Goal 1**: Capacity building ensure NSW has the ability and commitment to manage invasive species.
- **Goal 2**: Exclude prevent the establishment of new invasive species
- Goal 3: Eradicate or contain eliminate, or prevent the spread of new invasive species
- **Goal 4**: Effectively manage reduce the impacts of widespread invasive species.

At a broad level, activities under RSPAMPs that work towards these goals will be reasonably similar across regions and will include:

- surveillance and mapping of pest animal distribution and relative abundance to refine existing statelevel maps
- identifying priority assets, sites and pest animals for intervention
- informing stakeholders about the distribution, impacts and management options for priority pest animals
- informing stakeholders about their pest animal management obligations under the NSW *Biosecurity Act 2015* and options for discharging these obligations
- coordinating and providing advice on regional investment
- setting up collaborative partnerships.

In turn, these activities should lead to a range of outputs and outcomes in the short, medium and longer-term. These changes and their underlying connections are outlined in the Program Logic at **Table 2**.

This MERI framework will:

- provide guidance to LLS/RPACs about how they can:
 - continually monitor what activities are occurring under the regional plans and what outputs are being produced
 - periodically evaluate and report on the outcomes of those activities and how well they are working
- provide guidance to the NSW Department of Primary Industries (DPI) and the State Pest Animal Committee (SPAC) about:
 - data collection needs at the state level
 - aggregation of information from LLS/RPACs
 - overall evaluation and reporting on pest animal management coordinated under the RSPAMPs.

By providing this guidance, the MERI framework will help:

- improve the consistency and meaningfulness of data collected under RSPAMPs
- reflect on and improve how well RSPAMPs and the activities they coordinate are working
- communicate the impacts and achievements of pest animal management across NSW
- provide accountability for funds and fulfil the reporting requirements of funding bodies/agencies.

1.1 Focus of the framework

Because RSPAMPs relate to both planning and implementation of pest animal management, the framework considers both:

- 1. The role of RSPAMPs in fostering coordination, cooperation and prioritisation of pest animal management
- 2. The associated pest animal management activities that have some form of input or coordination by LLS.

It is important to note that there are pest animal management activities and outcomes at the regional scale that are not under the direct control of LLS or RSPAMPs. In the future it may be possible, with relevant permissions, to consider PWIS, FeralScan and other data.

The 2016 Natural Resource Commission review of pest animal management in NSW contained a number of recommendations that are associated with improved reporting and accountability of pest animal management, particularly recommendations 2, 3, 4, 7 and 29. Key aspects of the government response to these recommendations include: the development of RSPAMPs (inaugural versions are in place); information sharing agreement between DPI and LLS (in place but subject to refinement with ongoing development of information systems); and standardised data collection linked to statewide data systems (to be guided by this MERI plan which will be supported by development of a revised FARMS database (MyLand) and the new Biosecurity Case Management system).

1.2 Reporting requirements and audience

The scope and focus of MERI activities relate, in part, to the reporting requirements for RSPAMPs and the interests of key stakeholders (see **Tables 4-6**).

RSPAMPs are one component of the NSW Government's investment in pest animal management and received a moderate level of departmental funding. They fit most closely with a 'Scale 2' evaluation under the NSW Evaluation Guidelines 2016 meaning RSPAMP evaluation:

- requires coordinated use of outcome and process evaluation
- will largely draw on internal evaluation capacity
- will be funded from within allocated program resources
- has departmental executives as the primary audience.

2 Issues to consider in designing a MERI program

In pest animal management, there are many metrics that could be measured associated with community engagement, capacity building, governance, planning, compliance and pest animal distribution/relative abundance/impacts/management (**Table 3**). However, with limited resources, the challenge is to determine the minimum number of indicators that will provide sufficient information on links in the Program Logic (**Table 2**), interdependencies in natural systems and achievement of outcomes.

2.1 The Strategic Approach to pest animal management

The 'Strategic Approach' to pest animal management (**Figure 1**) is generally used to guide MERI for individual pest animal management programs. However, it is also relevant to overarching MERI programs at local, regional and state levels. It highlights that where program monitoring shows unacceptable and/or unexpected results, not only might the management actions need to change, but the objectives and problem definition may also need to be reconsidered and some program assumptions may have been incorrect.

To support the Strategic Approach, specific targets need to be set and sufficient components of the program need to be monitored to determine the source/s of poor performance or unexpected outcomes.

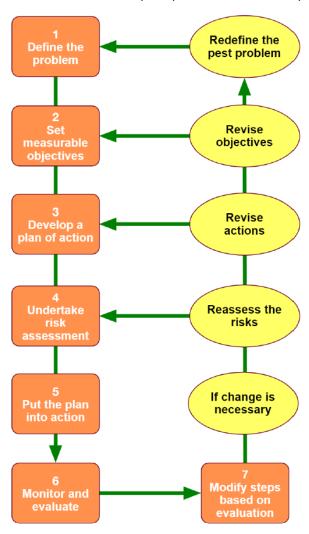


Figure 1: The Strategic Approach to pest animal management (from Braysher, M. 2017. Managing Australia's pest animals: a guide to strategic planning and effective management. CSIRO, Australia).

2.2 Evaluating complex systems

Because of the complexity of natural systems, broader context (and data) is required to fully evaluate links between pest animal management activities and changes in agricultural production, threatened species response etc. It is important to understand interactions and dependencies to avoid making simplistic assumptions about 'Management Action X' leading to 'Outcome Y' (see **Figure 2**). Seasonal conditions in particular have significant influence on both the pest animal populations and the assets being protected, as well as affecting the effectiveness and efficiency of pest animal control programs. It would therefore be simplistic to equate a given level of pest animal management to a given level of asset response without understanding this broader context of drivers and dependencies.

While quantitative data is required for direct spatial and temporal comparisons, there is a place for qualitative data and case studies to help illustrate complexity and linkages in both the biophysical and community/social aspects of pest animal management.

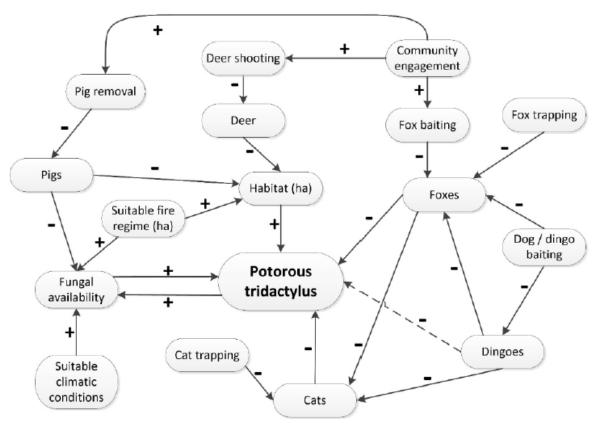


Figure 3 An example process model for the Long-nosed potoroo (*Potorous tridactylus*) Arrows indicate interactions between different elements and +/- symbols indicate the predicted effect of an increase (in abundance/intensity) in the element at the arrow's origin on the element at the arrow's destination. More complex models may encode each link with additional information about the strength of the relationship, associated uncertainty and/or whether particular drivers are manageable or not. Documentation of assumptions and definitions (not shown here) is also integral to the model.

Figure 2: This diagram (from Saving our Species Monitoring, Evaluation and Reporting: Guidelines for conservation projects. 2018. Office of Environment and Heritage, NSW) shows the complexity of interactions for conserving a single native species, including interactions between different species of pest animal. Such complexity needs to be matched by a multi-faceted MERI approach to avoid drawing simplistic conclusions from the results of managing a single pest animal species in isolation from other factors.

2.3 Measuring changes in Knowledge, Awareness, Skills and Attitude

Apart from understanding biological systems, a critical aspect of pest animal management is understanding and measuring the human dimension, including the 'KASA' (Knowledge, Awareness, Skills, Attitude) of landholders who are ultimately responsible for on-ground action. **Table 1** shows a 'results hierarchy' of building the KASA of landholders to lead to practice change and ultimately improved management of priority assets. There are many things that can be measured at each of the 10 stages of this hierarchy and, generally, more specialist skills are required for measuring and evaluating outcomes further down the list.

Table 1: Results hierarchy to build landholder 'KASA' (adapted from LLS Catchment Action NSW evaluation processes).

- 1. Inputs (e.g. staff, time, \$ to plan and undertake project)
- 2. Activity type (e.g. on-ground management, capacity building etc.)
- 3. People involvement (e.g. number of landholders involved)
- 4. Reactions (e.g. do landholders like or dislike the project)
- 5. Knowledge change (e.g. landholders with improved knowledge due to project)
- 6. Attitude change (e.g. landholders have a different attitude to the problem and management options)
- 7. Skill change (e.g. landholders better equipped to manage pest animal impacts in future)
- 8. Aspiration change (e.g. landholders more willing to try new monitoring and management approaches)
- **9. Practice change** (e.g. landholders implementing best practice on their farms)
- **10. Asset change** (e.g. change to social, economic and environmental assets as a result of the practice change)

2.4 Setting core metrics and targets

This State MERI framework identifies potential metrics (**Table 3**) that can be used at local, regional and State levels. It will be up to SPAC, LLS/RPACs and local management groups to determine core metrics for their needs and whether to set targets against these metrics for a given timeframe – for example, a Wild Dog Management Group may set targets along the following lines:

- X% of landholders attending management group meetings
- X% of area and X% of properties covered by coordinated baiting
- X% of livestock killed or injured.

In order for targets to be realistic and to help monitor trends over time, baseline data should be collected, preferably before any 'activity' (e.g. community engagement, capacity building, pest animal control) occurs.

In March 2020, SPAC agreed on State-level core metrics (**Table 7**) that will need to be collated and reported to SPAC annually. This does not stop individual LLS/RPACs from collecting additional metrics to suit their particular needs.

2.5 Data requirements

According to <u>Outcome Budgeting TPP 18-09</u> (NSW Government 2018), every Outcome Indicator and Program Performance Measure should have the following information:

- baseline value
- actual value
- forecast value
- target value (can be set for short, medium and long term)
- interpretation of the indicator/measure
- calculation used for the indicator/measure
- data source (and this should include a judgement on data quality/certainty)
- data collection methodology
- measurement frequency.

2.6 Presenting data

Where possible, summary data should be presented in graphical formats (maps, graphs, dashboards etc) that are easily understood by a wide range of target audiences – e.g. **Figure 3**.

Condition/Stat	te Co	Condition Trend		Data Confidence	
Indicator is condition	in good	Condition of the indicator is improving	0	Confidence in condition assessment is high	
Indicator is condition w concerns	A No.	Condition of the indicator is stable	0	Confidence in condition assessment is moderate	
Indicator is moderate of with a numb concerns	ondition	Condition of the indicator is declining	0	Confidence in condition assessment is low	
Indicator is condition w significant c	ith many	(Blank) Trend in the condition of the indicator is unknown		Confidence in condition assessment is not available	

The three parameters above can be combined into a single symbol as per below examples:

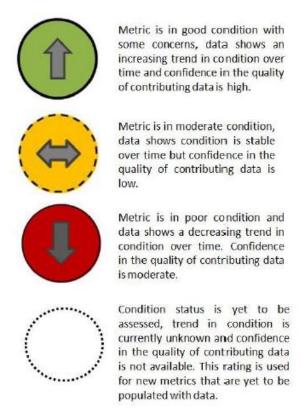


Figure 3: An example of a combined "traffic light" and symbol approach for presenting information on key assets (from Brawata, R., Stevenson, B. and Seddon, J. 2017. Conservation Effectiveness Monitoring Program: an overview. Technical Report. Environment, Planning and Sustainable Development Directorate, ACT Government, Canberra).

2.7 Benchmarking

Spatial and temporal benchmarking is important to provide: performance comparisons between regions; and performance comparison within a region over time. Collating data at the state level will allow regions to compare certain regional metrics to statewide averages, noting that there are often good reasons for regional variation in some parameters.

3 Program Logic

Constructing a 'Program Logic' helps to clarify the steps that are required to achieve the ultimate outcome of reduced pest animal impacts. The below Program Logic (**Table 2**) is broadly aligned with the four goals of the Invasive Species Plan 2018-2021. **Table 3** provides more detail about measures for activities, outputs and outcomes.

Table 2: Program Logic for pest animal management in NSW

Vision: Working together to reduce the negative impacts of pest animals in NSW

Activities	Outputs	Short-term outcomes (0-1 years)	Medium-term outcomes (1-3 years)	Longer-term outcomes (3-5 years)	Goals
1. Leadership and coordination a. SPAC, RPACs and RSPAMPs in place b. Cross-tenure local management plans to be developed for priority pest animals in priority areas 2. Regulatory support a. Biosecurity Act, regulations and procedure in place and subject to ongoing review	New partnerships established and existing partnerships enhanced Committee meetings held Workshops delivered Plans developed, implemented and reviewed	Increased availability of information on pest animal threats and management options Increased awareness of legal responsibilities for pest animal management Increased motivation, knowledge and skills of landholders to undertake best practice pest animal management and to	Different stakeholders starting to work together Increased capacity to deliver pest animal management More stakeholders complying with obligations More management tools available and tailored to local situations	Increased level of shared responsibility Improved cross-tenure coordination More stakeholders engaging in best practice pest animal management Management becomes more effective through improved tools, greater coordination and	Goal 1: Capacity building - ensure NSW has the ability and commitment to manage invasive species. Goal 2: Exclude – prevent the establishment of new invasive species Goal 3: Eradicate or contain – eliminate, or prevent the spread of new invasive species

3. Building knowledge	participate in	Local management plans	appropriate scale and	Goal 4: Effectively
a. Improve suite of monitoring and management tools b. Improve knowledge of pest animal distribution, relative abundance and impacts c. MERI processes in place at local, regional and state levels 4. Awareness, understanding and capacity a. Increase landholder awareness and understanding of pest animal impacts, management options and Biosecurity Act obligations b. Maintain a comprehensive suite of extension materials as well as formal landholder training in pesticide use	Increased government staff capacity to engage the community, implement the Biosecurity Act and participate in incursion management Tods of baits Consistent statewide local management plan template in place Improved monitoring and reporting of pest animal occurrence (including new incursions), impacts and management	Improved protection of priority assets Improved management of new incursions and high-risk pathways	appropriate scale and intensity of control Pest animal risks and/or impacts are reduced Increased capacity and more efficient monitoring and management processes to ensure effective management of increasing incursion reports	Goal 4: Effectively manage – reduce the impacts of widespread invasive species

	1		1
c. Formal training of			
government staff in			
vertebrate pest			
management,			
emergency			
management,			
community engagement			
etc.			
d. Increase awareness			
and understanding of			
general community			
about pest animal			
threats and the need to			
undertake management			
5. On-ground			
prevention and			
management			
a. Procedures in place			
for reporting and			
following up on new			
incursions			
b. Encourage community			
involvement in			
surveillance			
c. Biosecurity Zones in			
place as required (e.g.			
cane toads)			
d. Asset-based approach			
for management of			
widespread pest animals			

4 Performance measures for pest animal management

The ultimate measure of the success of pest animal management is whether impacts are being reduced to 'acceptable' levels. Where pest animal eradication isn't possible (the usual scenario for widespread pest animals), there will always be some pest animals remaining in the landscape and therefore some impact. It is usually unrealistic to set a Key Performance Indicator of 'zero impact' and stakeholder consultation needs to be undertaken to derive more realistic long-term objectives for pest animal management programs. Examples of metrics that pest animal managers can consider to determine the success of management programs are provided below.

Because it is difficult and expensive to measure some forms of pest animal impact, pest animal density is often used as a surrogate for impact. This can be a reasonable approach where there is some knowledge about the relationship between pest animal density and impact.

Although reporting on total number of pest animals removed in a program is not a particularly useful metric as a stand-alone figure, information on trends in pest animals removed per unit time or area within and between control programs can provide a rough indication of whether a management strategy is working at achieving a sustained reduction in pest animal populations – e.g. if a similar number of feral pigs is being shot per hour in annual aerial shooting programs over the same area at the same time of the year, then the program probably isn't overcoming the natural rate of feral pig population increase and the strategy needs to be revised. Ideally, long-term aerial shooting programs should incorporate some aerial survey work to track the impact of the program on pest animal density.

On their own, metrics such as number of baits laid or dollars spent are not particularly useful and can even be misleading. They require some context such as area of operations, changing density of target species and whether change in management effort is being driven by stakeholder demand, resource availability or a scientific assessment of what is required to reduce pest impacts.

Effective capacity building is fundamental to effective pest animal management and hence there is a focus on measures against this goal in the below table (**Table 3**).

Appendix C provides more detail on the type of metrics that could be collected associated with a particular pest animal species.

 Table 3: Potential metrics to measure achievements at local, regional and State levels

Objectives	Activities	Potential metrics		
GOAL 1. CAPACITY BUILDING				
Improved general public understanding of biosecurity threats and management approaches as this will help support 'social licence' for managing pest animals as well as encourage public involvement in reporting biosecurity threats	Produce and disseminate information materials	Number of targeted communications of various forms (e.g. extension materials, e-newsletters, media coverage, social media, community meetings, email and text reminders etc.) and access figures where available (e.g. on-line page views)		
Improved capacity and KASA (Knowledge, Awareness, Skills, Attitude) of pest animal coordinators and biosecurity officers about pest animal impacts, Biosecurity Act obligations and best practice pest animal management	Formal (e.g. Tocal and ACO accreditation) and informal training	Number of government staff involved in pest animal management Number of government staff participating in formal and informal training events (including routine and emergency management) and KASA measurements at and post such events		
Improved governance of decision-making and planning bodies (e.g. RPACs, local management groups)	Implement sound governance processes (Terms of Reference, record keeping and reporting, transparency of activities etc.) at state, regional and local levels	Data on number of active local management plans, meetings held, minutes taken, partner organisations collaborating on design, implementation and review of plans		
Improved KASA (Knowledge, Awareness, Skills, Attitude) of landholders about pest animal impacts, Biosecurity Act obligations and best practice pest animal management	Produce information materials targeting state, regional and local levels Disseminate information via field days, social media, e-newsletters, websites	Number of targeted communications of various forms (e.g. extension materials, e-newsletters, media coverage, social media, community meetings, email and text reminders etc.) and access figures where available (e.g. on-line page views) Number of landholders participating in formal vertebrate pesticide training Number of landholders participating in other pest animal training activities		
		Improvements in knowledge, awareness, skills and attitude (KASA) metrics post meetings / education programs – as determine by baseline and follow-up surveys		

Increased number of landholders and area of land	Develop regional and local pest animal	Number of active pest animal management plans
involved in strategic, planned, coordinated pest animal management	management plans in collaboration with private and public landholders	Number of landholders participating in coordinated management
management	private and passe familiaries	programs
	Coordinate implementation of pest	
	animal plans	Biosecurity Act procedure statistics (biosecurity threat reports,
		inspection, education, compliance, enforcement)
	Support non-government pest animal	
	management coordinators (e.g.	Area of land covered by management plans and activities (ha, sq.
	mentoring, provision of meeting and	km.)
	administration facilities, incentives for landholder participation such as	Land tenure (private enterprise type, conservation estate, forests
	subsidised baits)	etc).
		Proportion of priority pest animal management areas that are
		covered by a pest animal management plan and associated
		management groups and activities (%)
		Length of tenure of non-government pest animal management coordinators
Improved understanding of pest animal distribution,	Pest animal mapping at local, regional	Statewide maps for priority pest animals compiled every five
relative abundance and impacts	and state levels	years (Y/N)
	Routine monitoring and reporting of pest	Regional and local pest animal management plans include up-to-
	animal impacts as part of ongoing	date maps of likely pest animal distribution and relative
	management programs	abundance/activity (and impact data where available) (Y/N)
	Research into pest animal impacts	
Improved suite of monitoring and management tools	Maintain and increase research capacity	Number of government pest animal research staff
	Prioritise research to ensure sufficient	Funding for research projects under way (trend line of \$ per year)
	management tools are in place to support	
	integrated management of all priority	Qualitative assessment of whether there are situations where
	pest animals	there are inadequate control monitoring and control tools to
		address pest animal impacts in some situations

	Establish density:damage relationships for priority pest animals and assets	
Budgets match a realistic assessment of the amount of resources required to achieve adequate scale and intensity of pest animal management	Data on pest animal impacts and the ongoing resources of an effective management strategy is compiled and presented to public and private funders	Resources for management activities relative to observed outcomes (e.g. changes in landholder participation, pest animal density, asset condition etc.)
	GOAL 2. EXCLUDE	
Increased community awareness about the threat of new exotic species and community actively contributing to surveillance and reporting activities	Produce and disseminate information materials	Number of targeted communications of various forms (e.g. extension materials, e-newsletters, media coverage, social media, community meetings, email and text reminders etc.) and access figures where available (e.g. on-line page views)
Increased understanding of higher risk pathways for incursions to help focus surveillance	Record and analyse incursion report data	Annual analysis of incursion data at state level (Y/N)
	GOAL 3. ERADICATE OR CONTAIN	
The community understands how to report incursions and there is a clear process for government agencies to follow up on such reports	Provide simple and accessible options for the community to report incursions	Number of reports to DPI on-line reporting relative to other reporting avenues
	Develop and promote procedure for government staff to receive and follow-	Time taken to follow up on incursion reports
	up on incursion reports	Follow-up activities (e.g. number of communication activities in local area, number of surveillance activities etc.)
		Data on eradication attempts (e.g. number of eradication programs, duration/cost/area of program, outcome etc.)
Defined or isolated populations of high-risk pest animals are effectively contained at state and regional levels	Biosecurity Zones (state level) or containment lines (regional level) in place as required	Contained area (ha or sq km) which may change over time (increase or decrease) depending on the success of the containment program
		Number of containment line breaches and data (e.g. number of animals removed and area of removal) on managing breaches

GOAL 4. EFFECTIVELY MANAGE (established pests)					
Land managers understand the key assets (economic, environmental, social amenity) to be protected and therefore the objectives of pest animal management	Document key assets (economic, environmental, social amenity) to be protected, including baseline and target condition of asset	Data on assets (e.g. increase or decrease in the density or abundance and area of threatened species)			
Land managers effectively reduce pest animal impacts through coordinated and integrated management employing a range of control measures	A range of pest animal control measures employed, including at least one 'primary' technique as identified in Standard Operating Procedures	Statistics on one or more of the following pest animal management approaches:			
Reduce the distribution and relative abundance of pest animals	Pest animal mapping at local, regional and state levels	Local, regional and state maps for priority pest animals which will provide data on: area (ha or sq km) of distribution; density (animals per unit area) or relative abundance (0, L, M, H); and overlap of pest distribution/abundance with maps of key assets to be protected.			
Minimise the impact of pest animals on key assets	Implement pest animal management plans in a way that achieves adequate intensity and duration of management Monitor against metrics and targets that have been set before management commences	Metrics depend on the pest animal species but examples include: livestock injury or death from predation (e.g. wild dogs, foxes); population trends of threatened species; and surveying public opinion about impacts of wild deer in urban areas. For some pest animal species, their distribution and density may have to be used as a surrogate for impact. See Appendix C for more detailed about pest animal impact metrics.			

A high level of legislative compliance under the Biosecurity Act and Pesticide Control Orders is achieved over time	Promote awareness of Biosecurity Act and Pesticide Control Order obligations to public and private land managers Authorised Officers to follow the published general biosecurity duty procedure Authorised Control Officers to make private landholders aware of their obligations in using vertebrate pesticides	Statistics on activities under each of the seven steps of the general biosecurity duty procedure for pest animals Statistics on compliance with Vertebrate Pesticide Manual and Pesticide Control Order requirements.
Optimise the efficiency of pest animal management	Some metrics can help determine whether awareness, engagement, planning and management activities are having a positive effect in reducing pest animal impacts; however, the challenge is to optimise approaches – i.e. maximising outcomes for a given level of input.	Return on investment metric where the 'return' can be measured by change in pest animal density (NOT total numbers removed which is a poor indicator) or preferably in terms of reduced impact.

5 Evaluating RSPAMPs

Tables 4-6 are adapted from the MERI Framework for Regional Strategic Weed Management Plans to provide some consistency in the way that regional committees assess the performance of their regional invasive species management plans. Wherever possible, data collection methods for weeds and pest animal management should be coordinated to reduce costs and to avoid stakeholder fatigue from responding to multiple surveys.

Table 4: Indicators and data sources/methods that should be used to address key evaluation questions. Note that this provides a high-level framework for guiding data collection and reporting. More detail about assessing individual outcomes provided in **Table 5**.

ŀ	(ey eva	aluation questions	Indicators/issues to consider	Data source/method	Responsibility/timing
	1. W	hat has been delivered under the plan?			
	a.	What actions were delivered?	Cross-check of actions against RSPAMP KPIs and associated delivery plans	LLS/RPAC review	LLS/RPACs - Annually
			Extent to which targets for actions (e.g. # inspections) delivered	Biosecurity Case Management system (when available)	
	b.	Were there any issues with delivering these actions in terms of scope, timeliness or budget?	Reasons for over/under achievement Reasons for any timeline overruns	LLS/RPAC feedback (reporting)	LLS/RPACs - Annually
	C.	What lessons have been identified for the future?	Insights from LLS/RPAC members and other stakeholders	LLS/RPAC discussion and consider standardised stakeholder survey (developed in consultation with DPI)	LLS/RPACs - Annually
2		at resources were used in implementing the PAMP?			
	a.	What did different activities cost (time and in-kind)?	Staffing allocations Expenditure records	Standardised reporting template Potential for in-kind to be collected from partners through standardised survey	LLS/RPACs - Annually
	b.	What were the sources of these resources?	Timesheets Income records	Standardised reporting template Potential for in-kind to be collected from partners through standardised survey	LLS/RPACs - Annually

Key ev	aluation questions	Indicators/issues to consider	Data source/method	Responsibility/timing
-	hat has been achieved in relation to RSPAMP als?			
a.	What progress has been made in ensuring responsibility for pest animal biosecurity is shared?	See Table 5	See Table 5	See Table 5
b.	What progress has been made in supporting profitable, productive and sustainable primary industries?	See Table 5	See Table 5	See Table 5
C.	What progress has been made in supporting healthy, diverse and connected natural environments?	See Table 5	See Table 5	See Table 5
d.	What progress has been made in supporting coordinated, collaborative and innovative leadership in pest animal biosecurity?	See Table 5	See Table 5	See Table 5
e.	Have there been any unexpected outcomes?	Insights from LLS/RPAC members and other stakeholders	LLS/RPAC discussion and consider standardised stakeholder survey (developed in consultation with DPI)	LLS/RPACs - Annually

Table 5: Indicators and methods for monitoring, evaluating and reporting on progress towards key outcomes of RSPAMPs. **Table 6** outlines how these methods will need to be applied in each of the regions to ensure consistency.

Goal	Key outcome	Indicator(s) (priority indicators identified in bold)	Data source and method (more details on methods in Error! Reference source not found.)
1	Increased involvement of stakeholders in decision-making	# RPAC meetings and attendanceperceptions of RPAC members	RPAC documents/recordssurvey of RPAC members
1	Pest animal threats are continually identified, assessed and prioritised	 time between re-consideration by RPACs of pest animal threats 	RPAC documents/records
1	Cross-tenure partnerships established	# partnershipsnature of partnership	 RPAC documents/records and survey of regional pest animal coordinators
1	Improved cross-tenure integration and coordination	 perceptions of RPAC members of cross-tenure integration level of alignment between RSPAMPs and pest animal priorities identified by other land managers 	 survey of RPAC members review of RSPAMPs and other public land managers' plans (for selected cases/regions)
1	Regional investment is better coordinated	 perceptions of RPAC members of regional investment \$ spent on priority species versus \$ spent on other species 	 survey of RPAC members review of RSPAMPs and other public land managers' documents (for selected cases/regions)
1	Increased availability of pest animal data	 # new records in FARMS/BCM system % RPACs using data to inform management RPAC members' reported systematic recording and use of pest animal monitoring data 	 FARMS/BCM system records survey of RPAC members
1	Improved understanding of what works and why in controlling pest animals	 perceptions of RPAC members perceptions of regional pest animal coordinators 	 survey of RPAC members survey of regional pest animal coordinators
1	More and better tools and systems for managing pest animals	examples of new tools/systems/processes	RPAC documents/records

Goal	Key outcome	Indicator(s) (priority indicators identified in bold)	Data source and method (more details on methods in Error! Reference source not found.)
1	Land managers and other duty holders better understand obligations and regional priorities	 land managers' (private) understanding of obligations land managers' (private) understanding of regional priorities and their perceptions of clarity of priorities # training/education programs # participants in training/education programs reach of broad scale awareness-raising campaigns 	 survey of participants in selected extension/training programs (regional) state-wide/regional survey of all private land managers (tracked through time) state-wide survey of public land managers (implemented through RPACs) program/project records
1	Land managers have increased knowledge and skills in best practice pest animal management	 land managers' (private) reported knowledge and skills in best practice pest animal management # extension events/programs # participants in extension events/programs 	 survey of participants in selected extension/training programs (regional) FARMS/Biosecurity Case Management system
1	More stakeholders complying with obligations	 % of inspections resulting in breaches land managers' (private) self-reported compliance with obligations land managers' (private) attitudes towards compliance (favourable/unfavourable) feedback/observations of pest animal officers 	 inspection and compliance records (FARMS/BCM system) state-wide/regional survey of private land managers (tracked through time) survey of pest animal management coordinators
1	More stakeholders engaging in best practice pest animal management	 % landholders engaged in best practice pest animal management land managers' (private) self-reported use of best-practice evidence from outcomes related to understanding of obligations, knowledge and skills, attitudes to compliance 	 survey of pest animal management coordinators state-wide/regional survey of private land managers (tracked through time)
2	Introduction of new pest animals prevented	 # detections of pest animal species in high risk/other pathways % detections eliminated # inspections (by property size/risk) 	 inspection records (FARMS/BCM system) potential case study of reduced impacts on primary production/biodiversity (see below)

2/3	Better planning and coordination in relation to new pest animal incursions	 % of high priority species with rapid response plans regional pest animal coordinator perceptions of changes to planning and coordination in relation to new pest animal incursions 	 RPAC documents survey of regional pest animal coordinators
3	Earlier/more effective intervention for pest animals	 # inspections (by property size/risk) high risk sites/pathways area inspected (ha) size of infestation (decrease through time) % of new incursions (by high priority species) eradicated/managed (as identified by regional pest animal coordinators) 	 inspection records (FARMS/BCM system) potential case study of reduced impacts on primary production/biodiversity (see below) incursions and eradications identified by regional pest animal coordinators/RPACs
4	Active management of high priority and widespread pest animals that threaten key assets	 case study examples as below # ha of reduction in extent/density of priority species 	 linked in with case study of reduced impacts on primary production/biodiversity (see below) RPAC documents/records
4	Improved protection of high priority assets, inc. Aboriginal cultural heritage sites	 # key assets being managed % reduction in area of weeds surrounding high priority assets 	RPAC documents/records
4	Pest animal impacts on primary industries are reduced or avoided	 # ha of reduction in extent/density of priority species case study example of reduction/avoidance of impact, including avoided impacts on production, decreased costs of control, etc. \$ spent on pest animal control (through time) time/hours on pest animal control (through time) subjective rating of extent and impacts of pest animals by agricultural land managers 	 RPAC documents/records case study selected and specifically assessed (potentially linked to outcomes around early detection/prevention of introduction) ABARES pest and weed survey results: through time and as compared to land manager survey (above)
4	Pest animal risks to biodiversity and landscape health are mitigated	• case study example of reduction/avoidance of impact, (including improvement in diversity or abundance of native species etc.)	 RPAC documents/records case study selected and specifically assessed (potentially linked to outcomes around early detection/prevention of introduction)

Table 6: Details of methods for monitoring and evaluating the key outcomes listed in **Table 5**, providing general comments on how these methods should be standardised across regions/NSW and the responsibility and timing of implementation. Priority methods are bolded.

Method	To collect information on (at minimum)	Comments on implementation and analysis	Responsibility and timing
Survey of participants in extension/training programs (aim for one per regional program	 land managers' understanding of obligations land managers' understanding of regional priorities and their perceptions of clarity of 	RPACs to pick a key extension/training program that they have invested in. Survey of participants to gauge efficacy of intervention.	RPACs
minimum)		Standard survey questions to be provided state- wide, though additional, region-specific questions could be added. Questions to address improvements/changes in key indicators.	Standard survey questions and approach to be designed by DPI in collaboration with RPACs and LLS.
	Will be complemented with output data on # programs, # attendees	Focus is on efficacy of training/extension program as an example of capability building.	
		Potential for survey to be done on multiple extension/training programs depending on regional resources.	
State-wide/regional survey of private land managers	 land managers' understanding of obligations land managers' understanding of regional priorities and their perceptions of clarity of 	Aim is to assess broader impacts of awareness rising on understanding and acceptance of pest animal management obligations.	To be implemented by DPI. Initial survey ideally done as soon as possible, with follow up survey done towards the end of the RSPAMPs life.
	 priorities land managers' self-reported compliance with obligations 	To be a standard survey implemented across all or a sample of regions (depending on resourcing).	
	 land managers' attitudes towards compliance (favourable/unfavourable) land managers' self-reported use of best-practice \$ spent on pest animal control (as comparison to ABARES pests and weed management survey) perceptions related to extent and impacts 	Indicators to be assessed through time (baseline to be collected as early as possible). Questions to align, where possible, to existing surveys (e.g. see LLS stakeholder surveys, DPI attitudinal survey and ABARES pest animal and weed management survey).	
	of pest animals (as comparison to ABARES pest and weed management survey)		

Method	To collect information on (at minimum)	Comments on implementation and analysis	Responsibility and timing
		 More detailed planning is required for this survey, noting key considerations in its design include: sample size and representativity across regions (including the potential to not survey all 11 regions in favour of a higher sample size within regions) potential for comparison between subregions that have had extension programs versus those that have not (requiring collaboration between DPI and RPACs) potential to form the basis of a long-term monitoring dataset survey design to prioritise high levels of completion/reliability in targeted questions rather than data breadth (i.e. shorter, more succinct questioning) 	
Review of RPAC/LLS records	 # training/education programs # participants in training/education programs reach of broad scale awareness-raising campaigns refined pest animal distribution and density maps at local and regional scales % of high priority species with rapid response plans # ha of control of high priority species asset protection – nature of asset, area of management, impact reduction # RPAC meetings and attendance # partnerships nature of partnership 	Key metrics to be recorded as part of program delivery. Will contribute to understanding the scope and scale of many of the activities under the RSPAMPs and will closely link to a range of key outcomes, acknowledging that the indicators themselves will not be used in isolation/without discussion of context. RPAC records re: mapping and action on pest animal infestations may need to sample cases of control to provide information on % reduction in pest animal abundance. It may be possible for DPI to more closely examine of partnerships in a sample of regions, exploring changes in the number and strength of partnerships/relationships using social network analysis.	Data collection by RPACs/LLS/regional pest animal coordinators - Ongoing. DPI to consider closer examination of partnerships (e.g. using social network analysis) in a sample of regions — would ideally use a before/after survey; first survey early in life of the RSPAMP and follow-up towards the end of the RSPAMP.

Method	To collect information on (at minimum)	Comments on implementation and analysis	Responsibility and timing
Review of FARMS/BCM system data	 % of inspections with breaches # inspections # inspections (by property size/risk) area inspected (ha) size of infestation (decrease through time) # detections of pest animal species in high risk/other pathways % detections eliminated 	Key metrics to be recorded as part of program delivery. Will contribute to understanding the scope and scale of many of the activities under the RSPAMPs and will closely link to a range of key outcomes, acknowledging that the indicators themselves will not be used in isolation/without discussion of context.	Biosecurity officers - Ongoing.
Survey of biosecurity officers	 feedback/observations of biosecurity officers re: landholder compliance feedback/observations of biosecurity officers re: landholder use of best practice (estimates of % engaged in best practice and changes over time) estimates of new incursions identified estimates/judgements of eradications of new incursions 	To supplement information in FARMS/BCM and to provide a qualitative perspective and understanding of the data. Ideally, biosecurity officers would maintain records of: • the % of landholders they visit that are engaged in best practice pest animal management (either based on a sample or more comprehensive monitoring where possible) • new incursions • eradications.	To be implemented by RPACs. Standard survey questions and approach to be designed by DPI in collaboration with RPACs. First survey early in life of the RSPAMP and follow-up towards the end of the RSPAMP.
Case study on reduction of impacts/benefits for primary production	 data collection will depend on case study focus, but may include: changes in expenditure/time on pest animal control changes in productivity (including land use change to avoid pest impacts). 	The aim of the case study would be to demonstrate the impacts of pest animal control or prevention on the profitability, productivity or sustainability of primary industries. Regions are in the best position to identify potential candidate case studies, while DPI/SPAC would be able to provide input on getting a balance and variety of case study types. Across the state, there is likely to be a mix of qualitative case studies, as well as those supported by more detailed economic modelling/assessment. These particular cases could be identified by DPI/SPAC.	DPI to explore and develop a standardised economic modelling approach that could be implemented in select cases by regions (potentially with additional state support). In developing guidelines for an appropriate method, it will also be important to consider: • likely costs of implementing the selected method • the likelihood that sufficient data will be available for model

Method	To collect information on (at minimum)	Standardised methods for economic analysis to be developed as a guide for regions. Cost-benefit analysis based on bioeconomic modelling is likely to be the most broadly applicable method that would lead to aggregable results, including: Iost production value (\$) control costs voluntarily incurred (\$).	parameterisation (including biological and financial data) • the availability of sufficient expertise and time for the analysis. RPACs and regional pest animal coordinators would identify and agree on potential case studies with DPI/SPAC. DPI/SPAC to select examples across the state for more detailed quantitative/economic assessment. All other case studies to be developed by RPACs. Case studies to be completed by the end of RSPAMP term.
Case study on reduction of impacts/benefits for environmental values	 data collection will depend on case study focus, but may include: changes in abundance of native species impacts on threatened species or work on threat abatement plans ecological benefits with respect to connectivity changes in site-level species diversity or similar 	The aim of the case study would be to demonstrate the impacts of pest animal control on the health, diversity and connectedness of natural environments. Regions are in the best position to identify potential candidate case studies, while DPI/SPAC would be able to provide input on getting a balance and variety of case study types. Across the state, there is likely to be a mix of qualitative case studies. There may also be examples that are suited to more detailed assessment (e.g. using biodiversity surveys). These particular cases could be identified by DPI/SPAC and supported accordingly.	DPI to explore and develop suggested methods that may be implementable in select cases (e.g. monitoring of indicator species). RPACs and regional pest animal coordinators would identify and agree on potential case studies with DPI/SPAC. DPI/SPAC to select examples across the state for more detailed assessment. All other case studies to be developed by RPACs. Case studies to be completed by the end of RSPAMP term.
Survey of regional pest animal coordinators	 estimates of new incursions identified estimates/judgements of eradications of new incursions 	To provide overview of key issues/achievements and to aid in understanding context	Standard survey questions and approach to be designed by DPI in collaboration with RPACs.

Method	 To collect information on (at minimum) perceptions of changes to planning and coordination in relation to new incursions perceptions re: cross-tenure integration perceptions re: function of RPAC in continually identifying, assessing and prioritising pest animal threats perceptions re: improvement in coordination of regional investment examples of new tools/ systems/ processes 	Comments on implementation and analysis	Responsibility and timing First survey early in life of the RSPAMP and follow-up towards the end of the RSPAMP.
Survey of RPAC members	 perceptions re: involvement of stakeholders in decision-making perceptions re: function of RPAC in continually identifying, assessing and prioritising pest animal threats perceptions re: cross-tenure integration perceptions re: improvement in coordination of regional investment 	To gauge satisfaction of members with the way those different groups have been represented and the overall function of the committees. This could potentially provide a useful, high-level summary of the function of groups in different areas.	To be designed and implemented by DPI. First survey early in life of the RSPAMP and follow-up towards the end of the RSPAMP.
Comparison of RSPAMP documentation and other public land manager documentation	 level of alignment between RSPAMPs and pest animal priorities identified by other land managers \$ spent on priority species versus \$ spent on other species 	Analysis of alignment between RSPAMP priorities and other public land managers' priorities could be done for a sample of regions. • The analysis of \$ spent on priority species versus other species would likely only be done for a sample of regions where data is available. Of interest is whether the amount being spent on priority species (i.e. in line with the RSPAMP) is increasing.	DPI to assess sample of alignment of RSPAMP and other public land manager priorities. To be done for final RSPAMP report.
Analysis of ABARES data	 \$ spent on pest animal control (through time) time/hours on pest animal control (through time) subjective rating of extent and impacts of pest animal by agricultural land managers 	Data to be accessed from ABARES, including exploration of whether level of sampling can be improved for regional-level analysis. Comparison with DPI-led survey (above) is also possible. Changes in indicators will need to be assessed in the context of other results to understand the broader picture of impact in each region.	DPI to coordinate with ABARES

Table 7: Statewide core metrics for pest animal management in NSW

Established pest animals – focus should be on governance, planning and capacity to manage pest animals in a strategic and coordinated way. A key measure of this is *active local pest animal management plans* and the metrics to be reported **by LLS** for *each* plan are:

>species

>area (ha or sq.km.)

>number of landholders and their enterprise/tenure

>number of organisations involved in the collaborative design and delivery of these local plans.

Data on the above can be collated at the State level and presented in table and/or map form for each species. These maps can then be compared to statewide species distribution/relative abundance maps to help identify priority management areas that don't have active management groups and plans in place.

New incursions – DPI to maintain data on:

>species

>number of reports

>follow-up activities

>evidence of establishment.

Capacity – quantified measures are:

>number of landholders with a current vertebrate pesticide training qualification (LLS data)

>number of Authorised Control Officers (can be obtained via Vertebrate Pesticide Training Group).

Compliance activities –activities recorded by Authorised Officers against each stage of the General Biosecurity Duty procedure:

>Record and triage notification/report of pest animal problem

>Collect background information

>Education

>Investigation/property visit

>Compliance (e.g. issuing Biosecurity Direction)

>Re-inspection

>Intervention (e.g. possible Court action)

Graphing statistics on the above will provide an indication of Biosecurity Act education activity and levels of voluntary vs involuntary compliance. Regional comparisons can be drawn as well as trends over time.

6 Reporting and governance

LLS/regional pest animal coordinators will prepare an annual report on RSPAMP progress for respective RPACs and LLS Boards. The report will focus on: progress against RSPAMP KPIs (which may be reviewed following publishing of this MERI framework); lessons to aid continual improvement; and case studies of impact.

LLS will summarise regional reports, including compilation of core statewide metrics (**Table 7**), for presentation to SPAC annually.

RSPAMPs will be formally evaluated in the middle (2021) and at the end (2023) of their terms. SPAC will provide input to this evaluation process.

Appendix A – NSW pest animal distribution and relative abundance mapping

Pest animal distribution and relative abundance mapping is fundamental to planning pest animal management programs and measuring their effectiveness over time. The NSW statewide pest animal mapping process is based on expert opinion (generally from government staff who regularly consult with public and private land managers) against the below relative abundance categories. This approach is considered to be more realistic than trying to define precise pest animal density estimates, which can only be obtained through formal survey work, which is expensive and therefore such data is rarely available.

RELATIVE ABUNDANCE CATEGORIES

High (abundant) Many animals seen at any time and much sign of activity. Animals always observed and reliable sightings or sign. Significant sign of animals on more than 80% of occasions. Medium (common) **Some** animals seen at almost any time / Much active sign / Frequent but unreliable sightings of animals. Significant sign of animals on 50-80% of occasions. Low (occasional) Few or no sightings, little active sign. Very little sign of animals on 1-50% of occasions. **Absent** No animals - No sign of animals, or animals have been removed from this location. Unknown Unsure, no information to base your judgement. Present, but abundance unknown Species is present, but abundance is unknown Deer present, but species is unknown Deer present, but the species is unknown (there are six wild deer species in NSW)

Appendix B – Potential impacts of vertebrate pests

The below list of potential vertebrate pest impacts should be considered in determining the overall threat posed by a particular species in a particular area and therefore the priority for management (adapted from Bomford, M. 2003. Risk Assessment for the Import and Keeping of Exotic Vertebrates in Australia. Bureau of Rural Sciences, Canberra).

(i) Reduced agriculture/forestry/aquaculture productivity

- Crop losses
- Stored produce losses
- Forestry losses
- Competition with livestock for pasture, browse and water
- Losses to intensive livestock and poultry facilities
- Predation and harassment of stock
- Land and water degradation
- Flow-on effects to other industries (e.g. transport and processing of primary production)

(ii) Environmental damage

- Predation and harassment of native fauna
- Competition with or disturbance of native fauna
- Grazing and browsing on native plants
- Secondary flow-on effects in ecological communities (changes in community structure and food webs)
- Hybridising with native species and other genetic effects
- (iii) Potential as agents in the spread of parasites or diseases
- (iv) Social nuisance (including public amenity) and injury risks to people
- (v) Impact on Aboriginal cultural sites (e.g. significant waterholes) and amenity (e.g. ability to harvest bush tucker)
- (vi) Infrastructure damage (buildings, equipment, fences etc)
- (vii) Damage and costs of pest control measures

Appendix C – Example of detailed metrics that could be collected for a particular pest animal species

The below table provides a list of metrics associated for wild dog management that could be adapted to other pest animal species to measure impact, management, planning and compliance.

Outcome/output	Metric	necessary data
Economic Assessment		
(change/ trends)	livestock attacked/ space/time	no. attack events
(6.161.86)	livestock killed/ space/time	livestock kill no.s
	livestock mauled/ space/time	livestock mauled (& survived) no.s
	pets attacked/ space/time	pets mauled (& destroyed) no.s
	pets attacked/ space/time pets killed/ space/time	pets mauled (& destroyed) no.s
	pets destroyed/ space/time	pets mauled (& destroyed) no.s
	livestock attacked/exposed/time	no. attack events
		livestock kill no.s
	livestock killed/exposed/time livestock mauled/exposed/time	livestock mauled (& survived) no.s
	livestock destroyed/exposed/time	livestock mauled (& destroyed) no.s
	pets attacked/exposed/time	no. attack events pets kill no.s
	pets killed/exposed/time	Part Control of the C
	pets mauled/exposed/time	pets mauled (& survived) no.s
Danielatian indae	pets destroyed/exposed/time	pets mauled (& destroyed) no.s
Population index	1	
(change/ trends)	dogs seen/ space/ time	no. dogs seen
0 1 1 11 10 111 1	dogs killed/space/time	no. dogs killed at point of control or found dead after poisoning
Control effort & efficiency	The table let of America Astronomy	and the fact of
baiting	baits laid/ space/time	no. baits laid
*	baits taken/ space/time	no. baits taken
trapping	traps set/ space/time	no. traps set
0051	trap captures/ space/time	no. trapped dogs
CPE's	CPE's set/space/time	no. set
	CPE's activated/space/time	no. activated compared to unactivated/reset
fencing	km maintained/ space/time	km new dog proof fence
	km constructed/ space/time	km dog proof fence maintained
LGAs	LGA / space/time	no. dogs, llamas, donkeys etc.
	LGA / exposed/time	no. dogs, llamas, donkeys etc.
shot, run over, gassed, etc.	dogs killed/space/time	no. dogs shot, etc.
Plans		
	Active plans	no. plans active per Regional/Reserve Boundary
	Active plans	control activities
	Non plan activities	control activities on areas not covered by a plan
	Active Group programs	no. of active programs/space/time
	Active Group programs	control activities
Compliance	Total expenditure	actual costs expended per plan/program
	Total control area	the area subject to control
	AO Inspections	no. inspection reports
	AO Followups	no. inspection followup reports
	Pesticides issued	no. authorisations for use